

Message Text

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ACTION IO-14

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FM AMEMBASSY BANGKOK

TO SECSTATE WASHDC 8390

INFO AMEMBASSY TAIPEI

AMCONSUL HONG KONG

USLO PEKING

USMISSION USUN NEW YORK

S E C R E T BANGKOK 18096

E.O. 11652: GDS

TAGS : PFOR, EGEN, CH, TW

SUBJECT: NEAR TERM PROSPECTS FOR PRC PARTICIPATION IN ECAFE

1. SUMMARY OF SITUATION PRIOR TO NOVEMBER 1973:
THE PRC DELEGATION PRESENTED ITS VIEWS VIGOROUSLY AT THE
LAST CONVOCATION OF ECAFE IN TOKYO, AND WAS IN FACT A
MORE ENTHUSIASTIC AND AGGRESSIVE PARTICIPANT THAN MOST
OBSERVERS HAD ANTICIPATED. THIS TOKYO MEETING, WHICH
WAS THE 29TH PLENARY SESSION OF ECAFE, PRODUCED ONE
MAJOR DEVELOPMENT WITH REGARD TO THE PRC: THE PRC-
USSR DISAGREEMENT OVER THE CHINESE PROPOSAL TO MAKE
MANDARIN A WORKING LANGUAGE OF ECAFE. A COMPROMISE
RESOLUTION WAS WORKED OUT FOR THE TOKYO MEETING, BUT
THE USDEL REACTION WAS TO THE EFFECT THAT USE OF
MANDARIN AS A WORKING LANGUAGE WAS A POPULAR IDEA
AND WOULD QUICKLY BE PUT INTO ACTION. THIS MEETING
CLOSED WITH THE ASSUMPTION OF MOST PARTIES THAT THE
PRC WOULD SEND A PERMANENT DELEGATION TO ECAFE IN
BANGKOK BY SEPTEMBER 1973. A SERIES OF POSTPONEMENTS

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OR DELAYS HAVE BEEN ATTENDED BY RUMORS IN BANGKOK THAT

THE CHINESE HAD CHANGED THEIR MINDS ABOUT PARTICIPATING IN ECAFE. MOST OF THESE RUMORS CENTERED AROUND THE ALLEGED PRC UNHAPPINESS AT RTG ACTIONS AFFECTING THE IMPROVEMENT IN RELATIONS BETWEEN THE TWO COUNTRIES. THE CHINESE HAVE EXPLAINED THAT THE DELAY IS SIMPLY DUE TO LIMITED STAFFING AVAILABLE IN THEIR MINISTRY OF FOREIGN AFFAIRS. THEY SAID THAT A DELEGATION WOULD BE SENT TO ECAFE AFTER THE CLOSE OF THE CURRENT UNITED NATIONS GENERAL ASSEMBLY SESSION.

2. SPECULATION ON PRESENT PRC PLANNING: AN OCTOBER 18 NEW CHINA NEWS AGENCY COMMENT MARKED THE END OF THE "WAIT AND SEE" PERIOD OF THE PRC APPROACH TO THE NEW RTG. THE CHINESE HAVE FORMALLY BRANDED THE MEMBERS OF THE FORMER GOVERNMENT A "CLIQUE", AND THIS STEP MAY MEAN THAT THE PRC WILL SOON FEEL OUT THE SANYA CABINET'S ATTITUDE TOWARD A RENEWAL OF THE SPORTS AND DIPLOMATIC EXCHANGES OF LAST SUMMER. IT WOULD SEEM THAT WHATEVER ELSE THEY MAY HAVE ON THEIR MINDS, TWO FACTORS CLEARLY MUST BE FOREMOST IN CHINESE CONSIDERATIONS WHEN THEY EXAMINE THE SITUATION IN THAILAND. THE FIRST IS THEIR NEED TO UNDERSTAND THE PROCESS THAT IS TAKING PLACE IN THAILAND. THE SECOND IS A CAUTIOUS DESIRE NOT TO GET MOUSETRAPPED BY MOVING TOO SOON TO NORMALIZE RELATIONS WITH ANY NEWLY ENSCONCED GOVERNMENT, PARTICULARLY ONE DEDICATED TO ITS OWN EARLY OBSOLESCENCE. THEY MUST VIEW THE RECENT DEVELOPMENTS IN BANGKOK AS ON THE WHOLE FAVORABLE, BUT IT IS DIFFICULT TO SEE HOW THEY CAN HAVE A CLEAR UNDERSTANDING OF WHAT IS HAPPENING. FURTHER, ONE WAY PARTIALLY TO REMEDY THEIR BLINDNESS WOULD BE TO HAVE AN ON-THE-SCENE OBSERVER TO REPORT AND ASSESS OPINION. ECAFE OFFERS THEM A FORUM FOR PLACING THE OBSERVER OR OBSERVERS IN PLACE AND TO DO SO WITHOUT ANY UNDUE COMMITMENT TO AN INTERIM GOVERNMENT. IN ADDITION IT OFFERS A MEANS OF CONTINUING GOVERNMENT TO GOVERNMENT CONTACT TO PREPARE FOR CLOSER RELATIONS IN THE FUTURE.

3. CONCLUSION: AS SEEN FROM HERE, THE ABOVE REASONS, COUPLED
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WITH A NATURAL DESIRE ON THE PART OF THE PRC TO MAINTAIN AS WELL AS POSSIBLE THE MOMENTUM ESTABLISHED AT TOKYO, SHOULD STIMULATE THEM INTO SENDING A PERMANENT REPRESENTATIVE TO ECAFE HEADQUARTERS SOON AFTER THE UNGA SESSION CLOSES. WE WOULD APPRECIATE ADDRESSEE VIEWS.
KINTNER

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